

Census 2000 Special EEO Tabulation Technical Documentation for SAS Datasets

Appendix 10.2: Other Geographic Concepts

COUNTY (OR STATISTICALLY EQUIVALENT ENTITY)

The primary legal divisions of most states are termed “counties.” In Louisiana, these divisions are known as parishes. In Alaska, which has no counties, the statistically equivalent entities are census areas, city and boroughs (as in Juneau City and Borough), a municipality (Anchorage), and organized boroughs. Census areas are delineated cooperatively for data presentation purposes by the state of Alaska and the U.S. Census Bureau. In four states (Maryland, Missouri, Nevada, and Virginia), there are one or more incorporated places that are independent of any county organization and thus constitute primary divisions of their states; these incorporated places are known as “independent cities” and are treated as equivalent to counties for data presentation purposes. (In some data presentations, they may be treated as county subdivisions and places.) The District of Columbia has no primary divisions, and the entire area is considered equivalent to a county for data presentation purposes.

Each county and statistically equivalent entity is assigned a three-digit Federal Information Processing Standards (FIPS) code that is unique within state. These codes are assigned in alphabetical order of county or county equivalent within state, except for the independent cities, which are assigned codes higher than and following the listing of counties.

County subdivisions are the primary divisions of counties and statistically equivalent entities for data presentation purposes. They include census county divisions, census subareas, minor civil divisions (MCDs), unorganized territories, and incorporated places that are independent of any MCD.

Each county subdivision is assigned a five-digit Federal Information Processing Standards code in alphabetical order within each state.

COUNTY SETS

County Sets are developed specifically for the Census 2000 Special EEO Tabulation. They are aggregations of two or more counties, one of which is less than 50,000 population, so that the combined total population of the County Set is 50,000 or more and no county is shown with less than 50,000 population (for further information on how County Sets were formed and named, see Appendix 10.1).

METROPOLITAN AREA

The general concept of a metropolitan area (MA) is one of a large population nucleus, together with adjacent communities that have a high degree of economic and social integration with that nucleus. Some MAs are defined around two or more nuclei.

The MAs and the central cities within an MA are designated and defined by the federal Office of Management and Budget, following a set of official standards that are published in a Federal Register Notice. These standards were developed by the interagency Federal Executive Committee on Metropolitan Areas, with the aim of producing definitions that are as consistent as possible for all MAs nationwide.

Each MA must contain either a place with a minimum population of 50,000 or a U.S. Census Bureau-defined urbanized area and a total MA population of at least 100,000 (75,000 in New England). An MA contains one or more central counties. An MA also may include one or more outlying counties that have close economic and social relationships with the central county. An outlying county must have a specified level of commuting to the central counties and also must meet certain standards regarding metropolitan character, such as population density, urban population, and population growth. In New England, MAs consist of groupings of cities and county subdivisions (mostly towns) rather than whole counties.

The territory, population, and housing units in MAs are referred to as “metropolitan.” The metropolitan category is subdivided into “inside central city” and “outside central city.” The territory, population, and housing units located outside territory designated “metropolitan” are referred to as “nonmetropolitan.” The metropolitan and nonmetropolitan classification cuts across the other hierarchies; for example, generally there are both urban and rural territory within both metropolitan and nonmetropolitan areas.

To meet the needs of various users, the standards provide for a flexible structure of metropolitan definitions that classify each MA either as a metropolitan statistical area (MSA) or as a consolidated metropolitan statistical area divided into primary metropolitan statistical areas. In New England, there also is an alternative county-based definition of MSAs known as the New England County Metropolitan Areas. (See definitions below.) Documentation of the MA standards and how they are applied is available from the Population Distribution Branch, Population Division, U.S. Census Bureau, Washington, DC 20233-8800, telephone 301-457-2419.

Central City

In each metropolitan statistical area and consolidated metropolitan statistical area, the largest place and, in some cases, one or more additional places are designated as “central cities” under the official standards. A few primary metropolitan statistical areas do not have central cities. The largest central city and, in some cases, up to two additional central cities, are included in the title of the metropolitan area (MA); there also are central cities that are not included in an MA title. An MA central city does not include any part of that place that extends outside the MA boundary.

Consolidated and Primary Metropolitan Statistical Area (CMSA and PMSA)

If an area that qualifies as a metropolitan area (MA) has 1 million people or more, two or more primary metropolitan statistical areas (PMSAs) may be defined within it. Each PMSA consists of a large

urbanized county or cluster of counties (cities and towns in New England) that demonstrate very strong internal economic and social links, in addition to close ties to other portions of the larger area. When PMSAs are established, the larger MA of which they are component parts is designated a consolidated metropolitan statistical area (CMSA). CMSAs and PMSAs are established only where local governments favor such designations for a large MA.

Metropolitan Statistical Area (MSA)

Metropolitan statistical areas (MSAs) are metropolitan areas (MAs) that are not closely associated with other MAs. These areas typically are surrounded by nonmetropolitan counties (county subdivisions in New England).

MINOR CIVIL DIVISIONS

Minor civil divisions (MCDs) are the primary governmental or administrative divisions of a county in many states (parish in Louisiana). MCDs represent many different kinds of legal entities with a wide variety of governmental and/or administrative functions. MCDs are variously designated as American Indian reservations, assessment districts, boroughs, charter townships, election districts, election precincts, gores, grants, locations, magisterial districts, parish governing authority districts, plantations, precincts, purchases, road districts, supervisors' districts, towns, and townships. In some states, all or some incorporated places are not located in any MCD (independent places) and thus serve as MCDs in their own right. In other states, incorporated places are part of the MCDs in which they are located (dependent places), or the pattern is mixed—some incorporated places are independent of MCDs and others are included within one or more MCDs. Independent cities, which are statistically equivalent to a county, also are treated as a separate MCD equivalent in states containing MCDs.

The U.S. Census Bureau recognizes MCDs in 28 states. For the Census 2000 Special EEO Tabulation MCDs are shown in several New England states instead of places. The states are: Connecticut, Maine, Massachusetts, New Hampshire, and Rhode Island (Vermont has no places or MCDs of 50,000 or more that qualified for the Special EEO Tabulation).

PLACE

Places, for the reporting of decennial census data, include census designated places, consolidated cities, and incorporated places. Each place is assigned a five-digit Federal Information Processing Standards (FIPS) code, based on the alphabetical order of the place name within each state. If place names are duplicated within a state and they represent distinctly different areas, a separate code is assigned to each place name alphabetically by primary county in which each place is located, or if both places are in the same county, alphabetically by their legal description (for example, "city" before "village").

Census Designated Place (CDP)

Census designated places (CDPs) are delineated for each decennial census as the statistical counterparts of incorporated places. CDPs are delineated to provide census data for concentrations of population, housing, and commercial structures that are identifiable by name but are not within an incorporated place. CDP boundaries usually are defined in cooperation with state, local, and tribal officials. These boundaries, which usually coincide with visible features or the boundary of an adjacent incorporated place or other legal entity boundary, have no legal status, nor do these places have officials elected to serve traditional municipal functions. CDP boundaries may change from one decennial census to the next with changes in the settlement pattern; a CDP with the same name as in an earlier census does not necessarily have the same boundary.

For Census 2000, for the first time, CDPs did not need to meet a minimum population threshold to qualify for tabulation of census data. For the 1990 census and earlier censuses, the U.S. Census Bureau required CDPs to qualify on the basis of various minimum population size criteria.

Beginning with the 1950 census, the U.S. Census Bureau, in cooperation with state and local governments (and American Indian tribal officials starting with the 1990 census), identified and delineated boundaries and names for CDPs. In the data products issued in conjunction with Census 2000, the name of each such place is followed by “CDP,” as was the case for the 1990 and 1980 censuses. In the data products issued in conjunction with the 1950, 1960, and 1970 censuses, these places were identified by “(U),” meaning “unincorporated place.”

Hawaii is the only state that has no incorporated places recognized by the U.S. Census Bureau. All places shown in the data products for Hawaii are CDPs. By agreement with the state of Hawaii, the U.S. Census Bureau does not show data separately for the city of Honolulu, which is coextensive with Honolulu County.

Consolidated City

A consolidated government is a unit of local government for which the functions of an incorporated place and its county or minor civil division (MCD) have merged. The legal aspects of this action may result in both the primary incorporated place and the county or MCD continuing to exist as legal entities, even though the county or MCD performs few or no governmental functions and has few or no elected officials. Where this occurs, and where one or more other incorporated places in the county or MCD continue to function as separate governments, even though they have been included in the consolidated government, the primary incorporated place is referred to as a consolidated city.

Incorporated Place

Incorporated places recognized in decennial census data products are those reported to the U.S. Census Bureau as legally in existence on January 1, 2000, under the laws of their respective states, as cities, boroughs, city and boroughs, municipalities, towns, and villages, with the following exceptions: the towns in the New England states, New York, and Wisconsin, and the boroughs in New York are recognized as minor civil divisions for decennial census purposes; the boroughs, city and boroughs (as in Juneau City and Borough), and municipality (Anchorage) in Alaska are county equivalents for decennial census statistical presentation purposes. In four states (Maryland, Missouri,

Nevada, and Virginia), there are one or more incorporated places known as “independent cities” that are primary divisions of a state and legally not part of any county. For data presentation purposes, the U.S. Census Bureau may treat an independent city as a county equivalent, county subdivision, and place.

There are a few incorporated places that do not have a legal description. An incorporated place is established to provide governmental functions for a concentration of people as opposed to a minor civil division, which generally is created to provide services or administer an area without regard, necessarily, to population.

For more detailed information on these topics and for information on other Census 2000 topics go to www.census.gov/prod/cen2000/doc/sf3.pdf